

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 CIAE-00 PM-03 INR-07 L-02

ACDA-05 NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 DODE-00 SS-15 NSC-05 ERDA-05 ERDE-00 CU-02

OIC-02 NIC-01 OMB-01 SR-02 ORM-01 EB-07 /092 W

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P R 131748Z MAR 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 0612

INFO ALL NATO CAPITALS 5127

AMEMBASSY DUBLIN

USMISSION GENEVA

USMISSION EC BRUSSELS

C O N F I D E N T I A L USNATO 1405

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJ: CSCE AND WESTERN PUBLIC OPINION

GENEVA FOR USDEL CSCE

REF: A) STATE 47641; B) USNATO 1252

BEGIN SUMMARY IN MARCH 12 SPC, U. S. PROPOSED ALLIANCE STUDY ON  
PUBLIC TREATMENT OF CSCE OUTCOME. RESPONSES INDICATE ALLIES  
WELCOME U.S. INITIATIVE AND WILL LOOK TO U.S. FOR LEADERSHIP.  
END SUMMARY.

1. IN MARCH 12, SPC, U.S. REP (PEREZ) LAUNCHED CSCE/PR STUDY  
PROPOSAL, SUGGESTED REF A, BY CITING DAVIGNON SUGGESTION IN FEB-  
RUARY 20 COUNCIL MEETING THAT ALLIES SHOULD DISCUSS A COMMON  
APPROACH TO PUBLIC OPINION ASPECTS OF AN EVENTUAL CSCE AGREEMENT  
SO THAT THEMES OF INTEREST TO THE WEST MIGHT RECEIVE PROPER  
EMPHASIS. IN PROPOSING THAT SPC UNDERTAKE SUCH AN ASSESSMENT,  
U.S. REP SUGGESTED THAT, WHEN COMPLETED, ASSESSMENT WOULD CON-  
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STITUTE BASIC GUIDANCE UPON WHICH ALL ALLIES MIGHT  
DRAW IN EXPLAINING CSCE RESULTS TO DOMESTIC AND INTERNATIONAL  
PUBLIC OPINION.

2. AS TO TIMING FOR STUDY, U.S. REP SAID FEELING IN U.S. DELEGATION WAS THAT SUCH GUIDANCE MIGHT BE PREPARED FOR POSSIBLE REVIEW AT THE SPRING MINISTERIAL SO THAT IT WOULD BE READY FOR USE IN AN EVENTUAL CSCE STAGE III WHENEVER THAT MIGHT OCCUR. IN CITING EXAMPLES OF WHAT ASSESSMENT SHOULD CONSIDER, U.S. REP SUGGESTED SPC MIGHT ADDRESS FACT THAT, WHATEVER ITS INTRINSIC IMPORTANCE, CSCE IS NOT THE CAPSTONE OF EAST-WEST DETENTE NEGOTIATIONS IN EUROPE AND BOTH CONTINUING ALLIANCE DEFENSE EFFORT AND PERSISTENT NEGOTIATION IN MBFR AND OTHER AREAS WILL STILL BE REQUIRED. PUBLIC TREATMENT OF CSCE OUTCOME MIGHT ALSO CONTAIN AN APPRECIATION THAT HUMANITARIAN AND CULTURAL COOPERATION HAVE BEEN REGISTERED FOR THE FIRST TIME AS A PROPER SUBJECT FOR EAST-WEST NEGOTIATIONS BECAUSE OF DISCUSSIONS AND AGREEMENTS REACHED AT GENEVA ON BASKET III. SPC ASSESSMENT WOULD ALSO HAVE TO DEAL WITH POSSIBILITY OF SOME PUBLIC CRITICISM IN THE WEST OF THE CSCE OUTCOME.

3. ALTHOUGH UNSTRUCTURED, CANADIAN REP (ROY) SAID HE FELT CONFIDENT OTTAWA WOULD WELCOME U.S. INITIATIVE AND SUGGESTED A PRELIMINARY SPC DISCUSSION NEXT WEEK. FRG REP (HOYNCK) AND NORWEGIAN REP (SELMER) AGREED THAT THEIR GOVERNMENTS WOULD WELCOME U.S.-PROPOSED STUDY.

4. IN RESPONSE TO A QUESTION FROM DUTCH REP (MEESMAN), PEREZ REPEATED THAT USDEL FELT STUDY SHOULD BE AVAILABLE IN TIME FOR POSSIBLE CONSIDERATION BY MINISTERS AT SPRING MINISTERIAL SO THAT ALLIES COULD HAVE SOMETHING IN HAND BY THE END OF CSCE STAGE II. WHILE RECOGNIZING THAT ALL DETAILS OF PUBLIC PRESENTATION ASPECTS COULD NOT BE IN FINAL FORM UNTIL STAGE II HAD PRODUCED AGREEMENT, MUCH WORK COULD BE DONE IN ADVANCE BY SPC STUDY.

5. MISSION ANTICIPATES THAT OTHER ALLIES WILL JOIN IN SUPPORT FOR CSCE/PR STUDY ALREADY VOICED BY CANADIANS, GERMANS AND OTHERS. MOREOVER, SINCE THE U.S. LAUNCHED THE STUDY PROPOSAL, ALLIES WILL LOOK TO US FOR LEADERSHIP AS SPC EFFORT MOVES FORWARD. WE WOULD, THEREFORE, PROPOSE AT NEXT SPC DISCUSSION OF SUBJECT, PROBABLY EARLY IN WEEK OF MARCH 17-21, THAT COMMITTEE FIRST CONFIDENTIAL

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DEVELOP AN OUTLINE THAT WOULD COVER BOTH GENERAL AND SPECIFIC TOPICS ALLIES MIGHT WANT TO STRESS IN THEIR PUBLIC HANDLING OF CSCE. SAMPLES WE USED IN MARCH 12 SPC (NEED FOR CONTINUING DEFENSE EFFORT WHILE MILITARY CONFRONTATION NEGOTIATED DOWNWARD; HUMANITARIAN ISSUES ON E/W AGENDA; POSSIBLE CRITICISM OF CSCE) WOULD COME UNDER RUBRIC OF GENERAL CSCE THEMES THAT SHOULD BE CONSIDERED. ALLIED TREATMENT OF PARTICULAR FEATURES IN EACH OF CSCE BASKETS, AS WELL AS OF WHATEVER FOLLOW-ON ARRANGEMENTS ARE MADE, WOULD CONSTITUTE SPECIFIC ELEMENTS FOR WHICH COMMON COMMENTARY WILL BE NEEDED.

6. IF DEPARTMENT CONCURS IN OUR PROPOSAL THAT SPC TURN FIRST TO DEVELOPMENT OF AN OUTLINE, MISSION WOULD APPRECIATE RECEIVING

WASHINGTON AND GENEVA VIEWS ON GENERAL AND SPECIFIC CSCE  
THEMES AND ON PREFERRED U.S. TREATMENT THEREOF.MCAULIFFE

CONFIDENTIAL

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